

No. 1581 September 4, 2002

# How Washington Increased Spending by Nearly \$800 Billion in Just Four Years

### BRIAN M. RIEDL

#### **EXECUTIVE SUMMARY**

As the 107th Congress moves closer to completing the fiscal year 2003 budget, a disturbing pattern of budgetary recklessness is emerging. If current estimates hold, the 2000–2003 period will prove to be one of the highest-spending four-year periods in American history—well above the previous 1996–1999 and 1992–1995 periods. In fact, from 2000 to 2003:

- The federal government will spend \$782 billion more than it did during the previous four years—the largest four-year increase since the 1984–1987 period (in 2001 dollars adjusted for inflation);
- The four-year cost of the federal government will be over \$73,000 per household—a total surpassed only at the height of World War II and over \$5,000 per household more than during the previous four years (see chart);
- For the first time since President Lyndon Johnson's Great Society initiative expanded entitlement programs over 30 years ago, discretionary spending programs will receive even larger increases over a four-year span than those bloated entitlement programs will; and

• These colossal spending increases are occurring despite the plummeting of net interest payments by \$247 billion over those four years.

Contrary to popular belief, the war on terrorism is responsible for only a small portion of the spending increase. Only 21 percent of the \$782 billion spending increase is allocated to defense, and less than a quarter of that defense increase can be directly attributed to the war on terrorism.

The 2000–2003 spending spree is a classic case of death by a thousand blows—record spending increases for dozens of medium-sized programs across several depart-

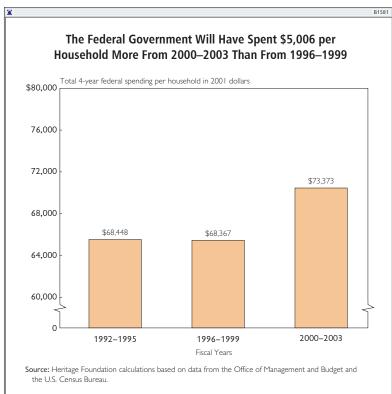
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ments, none by itself fatal but collectively all lethal. Some of the largest spending increases have been granted to traditionally low-cost programs. For example:



- Agriculture spending is growing from \$57 billion over 1996–1999 to \$117 billion over 2000–2003;
- Health programs (other than Medicare and Medicaid) are growing from \$127 billion over 1996–1999, to \$190 billion over 2000–2003;
- Education spending is growing from \$128 billion over 1996–1999 to \$170 billion over 2000–2003; and
- Unemployment compensation payments are growing from \$100 billion over 1996–1999 to \$150 billion over 2000–2003.

These increases are not the result of a decision by Congress and the President that a few high-priority programs are worth \$782 billion in new funding. Even lower-priority programs, such as the Denali Commission, Power Marketing Administration, Bureau of Export Administration, Foreign Agriculture Service, and Neighborhood Reinvestment Corporation are receiving massive spending increases. Thus, runaway spending is the predictable result of the refusal of undisciplined policymakers to set priorities and say no to special interests.

Unrestrained spending slows economic growth, which in turn means fewer jobs and lower incomes. For the market to function, government must provide necessary services that the private sector would have difficulty providing, such as defense, law enforcement, and public goods such as roads that facilitate trade. Despite the outdated fallacy that government spending stimulates the economy, beyond this basic level it impedes economic growth for three reasons:

- Diminishing Effectiveness. As governments expand beyond defense, law enforcement, and public goods into areas such as education, food, housing, and income security, they inevitably block the market from performing its own functions in these areas. Consequently, government becomes increasingly ineffective, until it ultimately becomes a barrier to economic growth.
- **Politics**. Markets use the profit motive to ensure that resources will be spent effectively. Governments, by contrast, are monopolies in which the only "profit" to the politicians running the system is re-election. Thus, decisions on government spending are often driven by politics, not by efficiency.
- High Taxes. Increased government spending raises taxes for working families, making it more difficult for them to afford necessities such as food, housing, and health insurance. Furthermore, these taxes reduce the financial rewards for working, saving, and investing—behaviors that increase economic activity and cause the economy to grow. As families and business cut back these behaviors to avoid taxes, the entire economy falters.

Unless Congress and the President make a concerted effort to address runaway spending, families will continue to have difficulty making ends meet, and the economy will struggle under the suffocating weight of an ever-expanding federal government.

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- The federal government will spend \$782 billion more than it did during the previous four years—the largest four-year increase since the 1984–1987 period (in 2001 dollars adjusted for inflation);
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- For the first time since President Lyndon Johnson's Great Society initiative expanded

entitlement programs over 30 years ago, discretionary spending programs will receive even larger increases over a four-year span than those bloated entitlement programs will;

- These colossal spending increases are occurring despite the plummeting of net interest payments by \$247 billion over those four years; and
- This rapid expansion of the federal government is causing higher taxes and lower economic growth, and consequently costing jobs and reducing incomes.<sup>3</sup>

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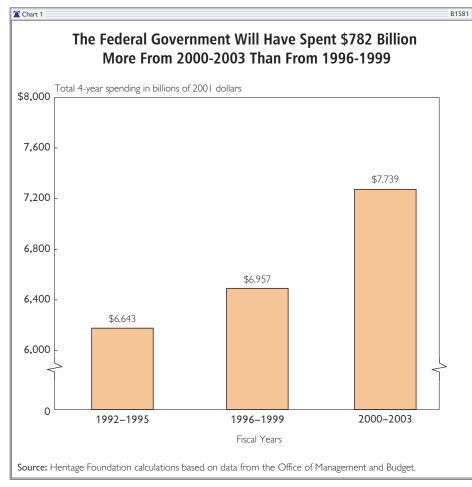
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- 1. Each four-year breakdown roughly correlates with two congressional terms. For example, the period of fiscal year (FY) 2000 to FY 2003 covers budgets set by the 106th Republican Congress and the 107th split Congress; the period of FY 1996 to FY 1999 covers budgets set by the 104th and 105th Republican Congresses; and the period from FY 1992 to FY 1995 covers budgets set by the 102nd and 103rd Democratic Congresses.
- 2. All figures in this paper are adjusted for inflation and are in 2001 dollars.





previous four years, as the Republican takeover of Congress symbolized a national backlash against activist government. Even from 1992–1995, a time of considerable government activism, federal spending was just \$2,187 per household higher than it was the previous four years. Not since 1984–1987 has federal spending per household grown faster than the current rate.

Table 1 shows that this increase per household will raise the total four-year cost of the federal government to a staggering \$73,373 per household—again, a level surpassed only during the height of World War II.

# WHERE IS IT ALL GOING?

Despite the allure of the easy answer, these spending increases are not the result of a

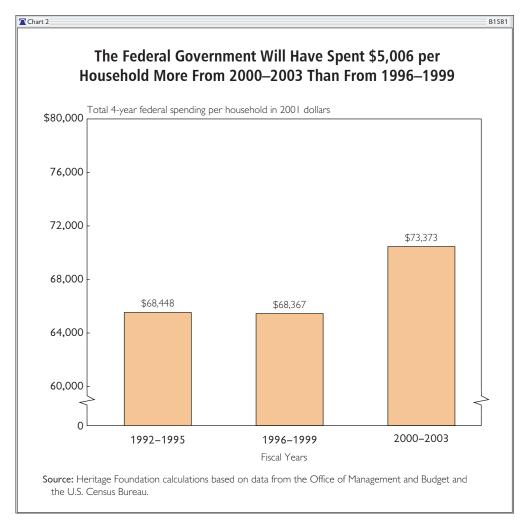
# WASHINGTON'S SPENDING SPREE: \$5,006 MORE PER HOUSEHOLD

Substantial increases in federal spending since 2000 have made the reasonably responsible budgets of the late 1990s seem like a distant memory. Congress and the President will spend \$782 billion more from 2000–2003 than they did from 1996–1999. (See Chart 1.) These spending increases will cost the average household an additional \$5,006 in taxes. (See Chart 2.)

Rarely has the federal government expanded this quickly. Chart 2 also shows that federal spending per household from 1996–1999 was actually \$80 lower than it had been during the

Washington's Current Four-Year Spending Spree Will Be the Third Largest in U.S. History*					
Rank	Period	Total Federal Spending per Household			
1	1943–1946	\$85,130			
2,	1942–1945	\$83,337			
3	2000–2003	\$73,373			
4	1999–2002	\$71,218			
5	1998–2001	\$69,425			
6	1944–1947	\$69,242			

<sup>3.</sup> Unless otherwise noted, all federal spending was calculated by analysts at The Heritage Foundation using the Office of Management and Budget's *Budget of the United States Government, Fiscal Year 2003: Historical Tables*, and updated through August 2002 using OMB's *Fiscal Year 2003 Midsession Review.* Spending categories are broken down by budget function. Per-house-hold calculations were made using household data from the U.S. Census Bureau. All expenditures are in constant 2001 dollars.



process by which Congress and the President carefully assessed the nation's needs and then decided that one or two vital national priorities were worth \$782 billion in additional funding. To the contrary, they are a classic case of death by a thousand blows—record spending increases for dozens of medium-sized programs across several departments, none by itself fatal but collectively all lethal. These scattered spending hikes are the predictable result of the inability of undisciplined policymakers to set priorities and say no to special interests.

Certainly, some spending has resulted from truly unanticipated emergencies. The September 11 attacks necessitated a defense buildup well above the peacetime levels of the late 1990s. (See Chart 3.) However, the \$166 billion total increase in defense spending from 2000–2003 represents just 21 percent of the \$782 billion total spending increase, and less than 25 percent of that defense spending increase can be directly attributed to the

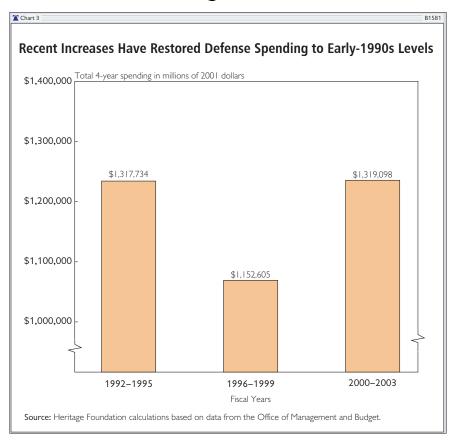
war on terrorism. While it is easy to blame legitimate national defense spending for Washington's recent spending spree, the 2000–2003 period still would represent the largest four-year per-household spending hike in 15 years even if defense spending had not risen at all.

Table 2 shows the program categories that comprise the largest proportion of the fouryear spending surge. Not surprisingly, Social Security retains its status as the federal government's most expensive program, with the largest spending increase (\$173 billion). The expensive health care entitlement programs, Medicare and Medicaid, also continue their historical record of receiving large spending increases (with Medicaid growing by a much larger percent-

age). The category of "various income security programs," which includes such programs as Supplemental Security Income (SSI), Temporary Assistance for Needy Families (TANF), and payments from the refundable Earned Income Tax Credit (EITC), also receives substantially more money in 2000–2003 than it did from 1996–1999.

Although these major entitlements together received over half of the \$782 billion spending increase, they have been growing at roughly constant rates over the past 15 years, so their growth in funding does not sufficiently explain why recent spending increases are any larger than those of the 1990s. The 2000–2003 binge differentiates itself from past periods by spending enormous sums on traditionally low-cost programs, such as:

• **Agriculture**. After reaching \$79 billion from 1988–1991, farm subsidies dropped to \$70 billion from 1992–1995 and \$57 billion for the



New Funding, Othe	Total Spending				Percent of Total Four-Year \$782
Spending Category	1996-1999	2000-2003	Amount	Tour-Tear	Billion Increase
Social Security	\$1,583,772	\$1,756,727	\$172,955	11%	22%
National Defense	1,152,605	1,319,098	166,494	14%	21%
Medicaid	423,305	547,705	124,400	29%	16%
Medicare	797,763	867,194	69,431	9%	9%
Other Health Programs	126,836	189,788	62,952	50%	8%
Various Income Security Programs	314,342	376,779	62,436	20%	8%
Agriculture	56,687	116,911	60,224	106%	8%
Unemployment Compensation	99,871	150,154	50,283	50%	6%
Education	128,428	169,808	41,380	32%	5%
Housing Loans and Commerce	-23,308	13,916	37,225	160%	5%
Justice Administration	92,524	129,595	37,071	40%	5%
Veterans Assistance	172,059	200,055	27,995	16%	4%
Highways and Mass Transit	113,674	140,389	26,715	24%	3%
Federal Employee Retirement and Disability	307,601	329,267	21,666	7%	3%
Air Transportation	44,420	64,856	20,436	46%	3%
Net Interest	1,021,153	774,410	-246,743	-24%	-32%
Other Programs and Undistributed Offsetting Receipts	545,461	592,780	47,319	9%	6%
Total Outlays	\$6,957,193	\$7,739,432	\$782,239	11%	100%

four years following the 1996 "Freedom to Farm" reforms. Unfortunately, Congress overreacted to a slight dip in crop prices by passing a series of massive "emergency" payments, bringing farm subsidies to \$117 billion for the period of 2000–2003. (See Chart 4.) These spending increases culminated in the budget-busting 2002 farm bill, which was designed to lock in these high farm subsidy levels permanently.<sup>5</sup>

- Medicaid). While Medicare and Medicaid receive the most attention from health budget experts, Chart 5 shows the rest of the health budget growing from \$127 billion during the period from 1996–1999 to \$190 billion from 2000–2003. The doubling of the National Institutes of Health budget accounts for \$25 billion of this increase, while the new State Children's Health Insurance Program (S-CHIP) will have spent \$13 billion. Other contributors to the expanding health budget include homeland security-related bioterrorism research and subsidies to health service providers.
- Education. Despite a lack of persuasive evidence linking educational achievement to school funding, Chart 6 shows federal education funding expanding from the 1996–1999 sum of \$128 billion to the 2000–2003 sum of \$170 billion. This increase is spread across several areas, including Title I grants for disadvantaged children, special education grants, college student financial aid, and dozens of smaller grant programs. The Leave No Child Behind Act signed by President Bush in January 2002 authorizes additional education funding increases each year through 2007.6

• Unemployment Compensation. As the most economically sensitive entitlement program, unemployment compensation payments will increase from the \$100 billion level during the booming 1996–1999 period to \$150 billion during the comparatively sluggish 2000–2003 period. (See Chart 7.) Of that \$150 billion, \$139 billion in unemployment compensation expenditures is occurring automatically without congressional involvement as the pool of unemployed workers signing up for benefits expands. The 2002 economic stimulus bill provided the other \$11 billion through a measure extending benefits for 13 additional weeks to those whose 26-week benefit limit had expired. <sup>7</sup>

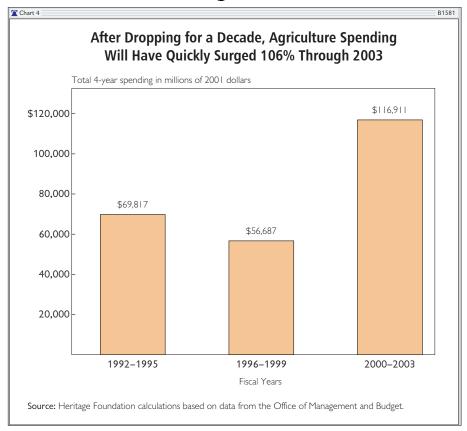
Policymakers often reject blame for rising unemployment expenditures because they did not anticipate the recession and most of the resulting new spending occurred automatically without their intervention. But while those expenditures were unforeseen and mostly inevitable, policymakers set themselves up for this budgetary crisis by overspending on other programs and leaving little room to fund any unanticipated needs comfortably down the road.

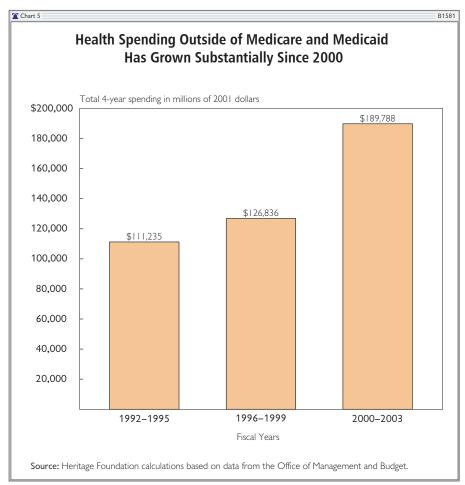
Historic spending increases also have been provided to air transportation, highway and mass transit assistance, and the Department of Justice.<sup>8</sup>

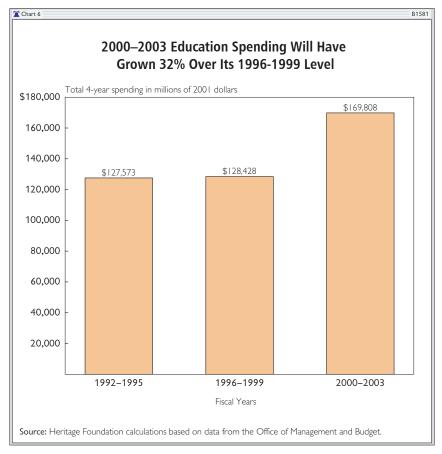
### SQUANDERING THE "INTEREST DIVIDEND"

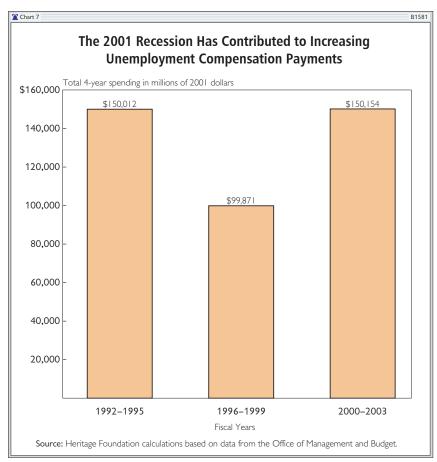
Notably absent from this description of expanding federal spending is interest on the national debt. The most disappointing aspect of the 2000–2003 spending surge is that it is occurring at a time when interest payments will have dropped by \$247 billion as a result of the balanced budgets of the late 1990s. Starting out with such an automatic and

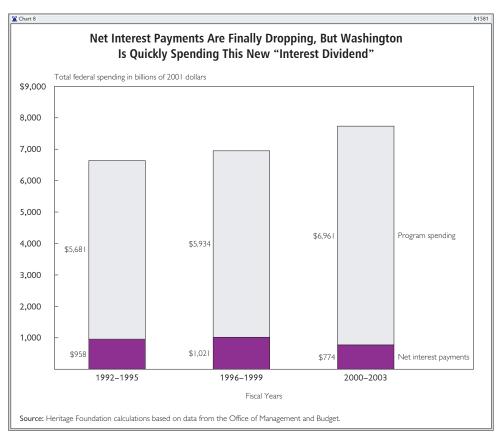
- 4. P.L. 104-127, the Federal Agriculture Improvement and Reform (FAIR) Act of 1996.
- 5. P.L. 107–171, the Farm Security and Rural Investment Act of 2002, is estimated to cost over \$180 billion from 2002 through 2011.
- 6. P.L. 107-110, the Leave No Child Behind Act of 2001.
- 7. P.L. 107–147, the Job Creation and Worker Assistance Act of 2002.
- 8. Table 2 shows the budget category of housing loans and commerce growing considerably, from a \$23 billion surplus from 1996–1999 to a \$16 billion expenditure from 2000–2003. Policymakers, however, could do little to reverse this cyclical new spending. The Federal Deposit Insurance Corporation (FDIC) ran a \$30 billion surplus from 1996–1999 as it sold the assets of scores of bankrupt financial institutions, and also collected higher premiums from financial institutions that finally were thriving after the savings and loan crisis. After 2000, the FDIC returned to its historical norm of no net spending.











painless \$247 billion spending cut means that budget cutters had the wind at their back for the first time in nearly 50 years.

In the same manner that they wasted the post-Cold War "peace dividend" with new spending, however, Chart 8 shows Congress and the President squandering this once-in-a-lifetime "interest dividend" with \$1.029 trillion in new spending elsewhere in the budget, causing a net increase of \$782 billion.

#### FAILING TO REFORM ENTITLEMENTS

When examining the \$782 billion in new spending, some argue that policymakers should be held accountable only for the increases in discretionary

programs, not those in the entitlement programs. They point out that discretionary programs such as national defense have their budgets set each year by Congress and the President, who can trim back any programs with rising costs or declining value. Unlike discretionary programs, entitlement programs such as Social Security do not have spending totals set annually. Rather, policymakers decide who is eligible for a program and what the benefit formula will be. For the next several years, total spending is determined by how many eligible individuals enroll in the program and where they fit in the benefit formula. 10 Therefore, the argument contin-

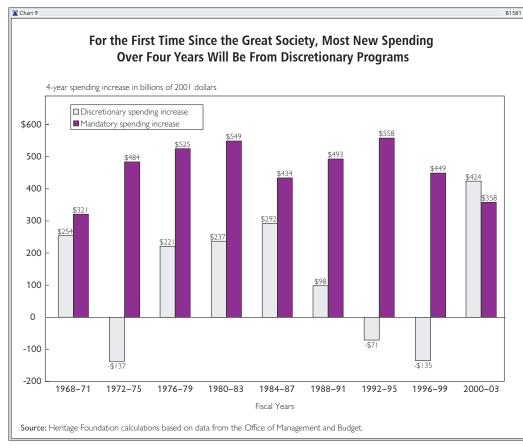
ues, Congress and the President are responsible for the discretionary spending levels that are set annually, but not for spending on entitlement programs created decades ago and running on autopilot.

There are two problems with this argument. First, requirements that most entitlement programs be rewritten and renewed approximately every three to six years provide Congress and the President sufficient opportunity to trim back their spending levels. Policymakers who added an 80 percent funding increase to the 2002 renewal of farm subsidies should not be let off the hook simply because farm subsidies are classified as entitlements instead of discretionary spending.

<sup>9.</sup> A small portion of the discretionary budget is predetermined through "advanced appropriations," which requires that appropriated money not be spent until the following year. Only 3 percent of the discretionary budget falls under such advanced appropriations.

<sup>10.</sup> Some "capped entitlements" do contain annual spending limits. The most common type entitles a state (instead of an individual) to a pre-set funding level. For example, states are entitled to a TANF grant as long as they meet certain requirements. Individual entitlements can also be capped by setting a total spending limit and then reducing the grant amount if enrollment increases beyond projections. Current law requires that student Pell Grants be prorated from a \$4,000 per student maximum to a lower amount if enrollment exceeds projections and Congress does not respond with additional funding. Overall, capped entitlements comprise a small fraction of entitlement spending.





Second, policymakers need not even wait for an entitlement program's renewal date to reduce its spending. In its annual budget resolutions, Congress can attach "reconciliation" instructions to go back and reduce entitlement spending. Despite out-of-control spending, neither the House nor the Senate included any reconciliation instructions in its fiscal year 2003 budget resolution. <sup>11</sup> This endorsement of current entitlement spending levels earns current policymakers a share of the blame for the programs of their predecessors.

# DISCRETIONARY SPENDING POWERS INCREASE

Even restricting this analysis to discretionary spending alone does not make policymakers appear any more fiscally responsible. Of the \$782 billion in new spending from 2000–2003, \$424 billion comes from discretionary programs, while \$358 billion comes from entitlement programs—thus marking the first four-year period since 1967–1970 that new discretionary spending will exceed new

entitlement spending. (See Chart 9.)

This remarkable development cannot be overstated: For the past 30 years, as entitlement costs soared uncontrollably, not even Washington's biggest spenders allowed their discretionary budgets to grow faster than entitlements over an entire four-year period. That is, until now.

How could discretionary programs, which total just one-third of the federal budget, provide 54 percent of all new spending? Simply by growing 18 percent over 1996–1999 levels, a rate that dwarfs the 8 percent

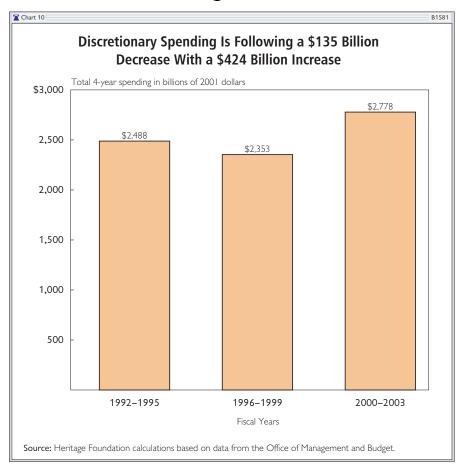
increase in entitlement spending. This increase raised the 2000–2003 total cost of discretionary spending to \$26,334 per household—\$3,207 above the 1996–1999 level. (See Chart 10 and Chart 11.)

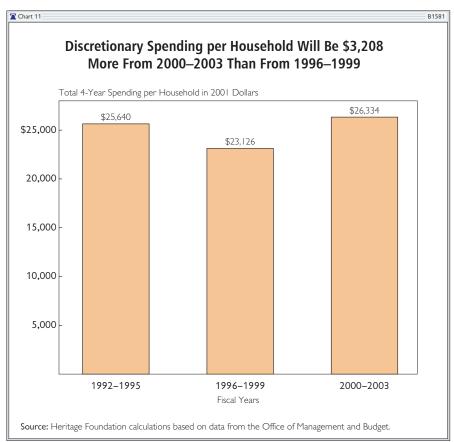
Although defense spending typically encompasses half of all discretionary spending, even the \$164 billion defense increase partially brought on by the war on terrorism cannot match the \$260 billion increase in non-defense discretionary spending. Many of the spending categories in Table 1 that were responsible for the overall growth of government—such as education, health, justice, air transportation, and highway/transit assistance—are contributing heavily to the discretionary increases.

# FEW PROGRAMS EXCLUDED FROM SPENDING SPREE

Proponents of big government have spent the past four years demanding that Congress and the President substantially increase spending on America's "most urgent" national priority. But what has

<sup>11.</sup> Although the House and Senate usually work out the differences between their respective budget resolutions in a conference committee, they kept their resolutions separate in FY 2003.





been this most urgent national priority? Some have said education: others. health research. Still others have said farm subsidies, the war on terrorism, or homeland security. Had policymakers settled on funding one or two of the most important priorities (preferably those for which federal funding actually makes a significant difference), the federal budget would have remained somewhat under control.

Denali Commission \$1 Power Marketing Administration 335 Bureau of Export Administration 160 Maritime Administration 823 Foreign Agricultural Service 2,450 Neighborhood Reinvestment Corporation 225 Community-Oriented Policing Services (COPS) 2,884 Inter-American Foundation 52 Amtrak 2,196 Institute of Museum Services and Library Services 624 National Capital Planning Commission 21 Low-Income Home Energy Assistance Program (LIHEAP) 5,121 National Telecommunications and Information Administration 224 U.S. Geological Survey 2,756	Total Spending*				
Power Marketing Administration 335 Bureau of Export Administration 160 Maritime Administration 823 Foreign Agricultural Service 2,450 Neighborhood Reinvestment Corporation 225 Community-Oriented Policing Services (COPS) 2,884 Inter-American Foundation 52 Amtrak 2,196 Institute of Museum Services and Library Services 624 National Capital Planning Commission 21 Low-Income Home Energy Assistance Program (LIHEAP) 5,121 National Telecommunications and Information Administration 224 U.S. Geological Survey 2,756	2000-2003	Growth			
Bureau of Export Administration 160  Maritime Administration 823  Foreign Agricultural Service 2,450  Neighborhood Reinvestment Corporation 225  Community-Oriented Policing Services (COPS) 2,884  Inter-American Foundation 52  Amtrak 2,196  Institute of Museum Services and Library Services 624  National Capital Planning Commission 21  Low-Income Home Energy Assistance Program (LIHEAP) 5,121  National Telecommunications and Information Administration 224  U.S. Geological Survey 2,756	\$169	16800%			
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Community-Oriented Policing Services (COPS)  Inter-American Foundation  Amtrak  2,196 Institute of Museum Services and Library Services  624 National Capital Planning Commission  Low-Income Home Energy Assistance Program (LIHEAP)  National Telecommunications and Information Administration  224 U.S. Geological Survey  2,756	4,192	71%			
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National Capital Planning Commission 21 Low-Income Home Energy Assistance Program (LIHEAP) 5,121 National Telecommunications and Information Administration 224 U.S. Geological Survey 2,756	3,287	50%			
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National Telecommunications and Information Administration 224 U.S. Geological Survey 2,756	31	48%			
U.S. Geological Survey 2,756	7,428	45%			
,	311	39%			
	3,572	30%			
Agricultural Marketing Service 2,815	3,598	28%			
Corporation for Public Broadcasting 1,188	1,487	25%			
Community Development Block Grants 17,317	21,246	23%			

But instead of

making those difficult but responsible decisions, Congress and the President are simply throwing vast sums of money at all of these categories of programs. The result: an unaffordable "guns and butter" budget.

It would be a mistake to assume that Washington spenders are making any distinction between the necessities and unaffordable luxuries. Congress and the President have not even said no to the lowerpriority programs in Table 3.

#### THE CONSEQUENCES OF UNRESTRAINED SPENDING

Increased government spending has weighed down even further an already sluggish economy and imposed taxes that hinder working families' ability to make ends meet. Growing economies require a base level of government spending on defense and justice to enforce the property rights and rule of law necessary for markets to function. Government facilitation of trade through the provision of roads and other public goods that are difficult for the private sector to provide also boosts economic growth.

Despite the outdated fallacy that government spending stimulates the economy, beyond this basic level, it impedes economic growth for three reasons:12

**Diminishing Effectiveness**. Governments often begin their spending on such necessities as defense, law enforcement, and basic public goods. Empowered by the economic growth these services provide, they mistakenly conclude that they can solve any problem. Consequently, they tend to expand their efforts into services that the market is better equipped to provide, such as education, housing, food, and pensions. With each expansion, the government not only blocks the market from functioning, but also becomes less and less effective

<sup>12.</sup> This three-category breakdown of the side effects of government spending is from James Gwartney, Robert Lawson, and Randall Holcombe, "The Size and Functions of Government and Economic Growth," Joint Economic Committee, April 1998.

itself, until it ultimately becomes a barrier to economic growth.

- **Politics**. Markets use the profit motive to ensure that resources will be allocated efficiently. Businesses seeking profits must consistently respond to consumer demand with quality products at low prices. Governments, by contrast, are monopolies with no real profit motive or incentive to spend money efficiently, so policymakers make re-election their "profit" and consequently allocate resources to even the most wasteful programs that can help ensure their return to office. While innovation and evolving with the changing times are required for businesses to survive, they represent an unnecessary risk for politicians who are guaranteed re-election as long as they do not interrupt the flow of government funds to their districts. The result: While markets helped the Model T evolve into the Porsche and the Apple IIe into supercomputers, the federal government continues to run many of the same obsolete federal agencies it established as far back as the 1800s.
- High Taxes. Increased government spending makes it difficult for working families to make ends meet. Even when the government funds itself by borrowing money, higher taxes will eventually be needed to repay those loans. Had the federal government simply allowed inflation-adjusted spending to remain at its 1996—1999 levels for the following four years, the average household would have \$5,006 more to spend on necessities such as health insurance, retirement, housing, or their child's education. Regrettably, those who praise all the items government buys with these tax dollars often ignore these items that are no longer affordable for most overtaxed families. <sup>13</sup>

In addition to their high cost, taxes hurt the economy by distorting incentives. Families and

businesses work, save, and invest because they expect a financial reward. These productive behaviors also make the rest of the nation wealthier by creating additional economic activity. But burdensome tax rates reduce the financial reward for being productive. Consequently, families and businesses cut back their productive behavior to escape taxes, and the entire economy falters.

Current federal expenditures are well beyond the threshold of economic harm. The Joint Economic Committee estimates that from 1801–1996, economic growth was maximized when federal spending equaled 13.4 percent of gross domestic product (GDP), which would equal \$1.4 trillion in 2001. <sup>14</sup> In 2001, however, the federal government spent 19.1 percent of GDP, or \$2 trillion. The resulting decrease in economic growth has had the real effects of costing jobs, lowering incomes, and increasing poverty. What is needed instead is fiscal discipline.

#### CONCLUSION

Since 2000, massive spending increases have been added gradually to a diverse group of federal programs, ranging from farm subsidies to education and health care. Without any priority setting or spending discipline among federal policymakers, these increases are estimated to total \$782 billion from 2000–2003, costing the average household \$5,006 in higher taxes. Unless Congress and the President make a concerted effort to address runaway spending, families will continue to have difficulty making ends meet, and the economy will struggle under the suffocating weight of an ever-expanding federal government.

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<sup>13.</sup> Nobel Prize-winning economist Milton Friedman has argued persuasively that, because they are spending their own money and not someone else's, individuals have better incentives to spend efficiently than do governments. Consequently, allowing families to spend their own money on items such as education and health care will be more effective than having governments tax these families in order to purchase the services for them.

<sup>14.</sup> Richard Vedder and Lowell Gallaway, "Government Size and Economic Growth," Joint Economic Committee, December 1998.