

BACKGROUND

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Unions Charge Higher Dues and Pay Their Officers Larger Salaries in Non-Right-to-Work States

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Abstract

In the absence of competition, businesses charge their customers higher prices and care less about controlling costs. Labor unions do the same. Half of U.S. states allow unions to force workers to pay dues as a condition of employment. In these states unions charge 10 percent higher dues and pay their top officers \$20,000 more a year. The remaining states have right-to-work laws that make union dues voluntary. These laws prevent unions from exploiting their monopoly and reduce the cost of union representation for workers.

Businesses with monopolies charge higher prices and operate less efficiently than they would facing competition. Labor unions operate no differently. Unions charge workers more and spend their money less carefully in states where they can compel workers to purchase their services. Union financial reports reveal that they charge workers roughly 10 percent higher dues and pay their full-time top officers \$20,000 more annually in states with compulsory dues.

Several states and local governments are considering right-to-work laws to make paying union dues voluntary. Such laws would prevent unions from charging their members monopoly prices.

Competition vs. Monopoly

One of the most widely accepted facts in economics is that monopolies with no fear of competition harm consumers. Any introductory economics textbook explains that monopolists raise prices beyond what they could charge if they faced competition.¹ This raises the monopolists' profits at the cost of even greater losses to consumers. For example, throughout most of the 20th century the De

KEY POINTS

- In half of U.S. states, workers at unionized companies must pay union dues or get fired.
- These compulsory dues give unions a monopoly in the workplace. Workers have no option but to purchase their services.
- Economists recognize that monopolies hurt consumers. Business monopolies charge their customers higher prices and put less effort into controlling costs. Unions do the same.
- Labor unions charge workers 10 percent higher dues and pay their top full-time officers \$20,000 more a year in states with compulsory dues.
- Right-to-work laws make union dues voluntary and require unions to earn their members' voluntary support. This freedom prevents unions from taking advantage of their monopoly position at workers' expense.

This paper, in its entirety, can be found at <http://report.heritage.org/bg2987>

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Beers cartel controlled most of the world's diamond supply. It used this monopoly to restrict production and drive up diamond prices.²

Economists have also discovered that the managers of monopolistic firms often take advantage of their position to make their lives easier. They do not work as hard to hold down costs or to innovate, and they often pay themselves higher salaries.³ This “X-Inefficiency” further increases the economic damage caused by unchecked monopolies: Managers do not work as hard without competition.

The Union Monopoly

In many American states, labor unions enjoy a legal monopoly.⁴ In jurisdictions without right-to-work laws, union contracts force workers to pay dues as a condition of employment, irrespective of the value that they believe their union provides. For example, the Teamsters recently had Michael Romanchock fired from his job at a Pepsi bottling plant in Ebensburg, Pennsylvania. Romanchock had worked at the plant for nine months without even realizing Teamsters Local 110 had organized it.⁵ He learned about his union representation when Local

110 sent him a letter demanding full dues—roughly \$600 a year.⁶ When he refused to pay for services he had not even noticed, “his” union had him fired.

With compulsory dues, unions do not need to earn workers’ support—they can compel it. Even top union officials see that this monopoly does not benefit workers. As Gary Casteel, Southern Region director for the United Auto Workers (UAW), stated:

This is something I’ve never understood, that people think right to work hurts unions.... To me, it helps them. You don’t have to belong if you don’t want to. So if I go to an organizing drive, I can tell these workers, “If you don’t like this arrangement, you don’t have to belong.” Versus, “If we get 50 percent of you, then all of you have to belong, whether you like to or not.” I don’t even like the way that sounds, because it’s a voluntary system, and if you don’t think the system’s earning its keep, then you don’t have to pay.⁷

Approximately three-quarters of union members live in states where they must pay dues.⁸ Dues come out of these workers’ paychecks whether or not they

1. For example, see James D. Gwartney, Richard L. Stroup, and Russell S. Sobel, *Economics: Private and Public Choices*, 9th ed. (Boston: Harcourt College Publishers, 2000), pp. 611-615.
2. Paul Zimnisky, “Diamonds: Driven by Market Forces for the First Time in 100 Years,” *Resource Investor*, April 9, 2013, <http://www.resourceinvestor.com/2013/04/09/diamonds-driven-by-market-forces-for-the-first-tim> (accessed January 7, 2015).
3. Harvey Leibenstein, “Allocative Efficiency vs. X-Efficiency,” *American Economic Review*, Vol. 56, No. 3 (June 1966), pp. 392-415, and Benjamin E. Hermalin, “The Effects of Competition on Executive Behavior,” *The RAND Journal of Economics*, Vol. 23, No. 3 (Autumn 1992), pp. 350-365.
4. Federal anti-trust law specifically exempts labor unions: “The labor of a human being is not a commodity or article of commerce. Nothing contained in the antitrust laws shall be construed to forbid the existence and operation of labor, agricultural, or horticultural organizations, instituted for the purposes of mutual help, and not having capital stock or conducted for profit, or to forbid or restrain individual members of such organizations from lawfully carrying out the legitimate objects thereof; nor shall such organizations, or the members thereof, be held or construed to be illegal combinations or conspiracies in restraint of trade, under the antitrust laws.” 15 U.S. Code, § 17. Unions enjoy a double monopoly within a workforce. First, unions recognized as an “exclusive bargaining representative” are the sole representative for workers before their employers. An employee may not elect to negotiate a separate contract through another union or individually. Second, unions in non-right-to-work states can compel workers to purchase their services. Workers may not keep their money to spend on other goods and services. This paper focuses on the second form of monopoly power that unions enjoy. Right-to-work laws do not give workers a choice over who represents them in the workplace—only whether they will purchase union services.
5. News release, “Former Pepsi Worker Files Federal Charges Against Teamsters and Company for Illegally Firing Him for Refusing to Pay Union Dues,” National Right to Work Legal Defense Foundation, September 24, 2014, <http://www.nrtw.org/en/press/2014/09/former-pepsi-worker-files-federal-ch> (accessed January 7, 2015).
6. Teamsters Local 110’s dues were estimated from information released on their 2013 Form LM-2 report to the Office of Labor-Management Statistics. Local 110 reported collecting \$818,637 in dues from 1,382 members—an average of \$592 per member.
7. Lydia DePillis, “Why Harris v. Quinn Isn’t as Bad for Workers as It Sounds,” *The Washington Post*, July 1, 2014, <http://www.washingtonpost.com/blogs/wonkblog/wp/2014/07/01/why-harris-v-quinn-isnt-as-bad-for-workers-as-it-sounds/> (accessed January 7, 2015).
8. Heritage Foundation calculations using data from Barry T. Hirsch and David A. Macpherson, “Union Membership, Coverage, Density and Employment by State, 2013,” 2014, http://unionstats.gsu.edu/State_U_2013.htm (accessed January 7, 2015). In 2013, 3.7 million of the 14.5 million union members in the United States lived in right-to-work states.

believe their union has earned its keep. Economic theory predicts that unions would take advantage of this monopoly to charge their members higher dues and that this monopoly would reduce the pressure to hold down costs, including the salaries of top union officers.

Some evidence indicates unions in fact act like other monopolies. Polls show that a majority of union members believe that their dues are too high for the value they receive.⁹ Press reports often highlight the high salaries that top union officers collect.¹⁰ However, to date, economists have given little empirical attention to whether unions institutionally take advantage of their monopoly position. Newly available data now allow economists to examine this question.

Union Financial Transparency Reports

In the wake of hearings documenting Mafia influence over major unions, Congress passed the Labor-Management Reporting and Disclosure Act (LMRDA) of 1959. The law requires every private-sector union to disclose how it spends its members' dues. Congress intended this transparency to deter corruption and misconduct, but left large loopholes in the reporting requirements. Unions could classify most of their expenses as "miscellaneous" with no further detail.

During the George W. Bush Administration, Labor Secretary Elaine Chao modernized the regulations to require unions to itemize their expenses. She also had the Department of Labor release the transparency reports online. This data, available from 2005 to 2013, enables researchers to examine how much unions collect in dues and how much they pay their top officers.

The LMRDA reports do not contain all of the information that researchers would ideally want. Unions strongly resisted this disclosure and fought numerous court and regulatory battles against it.

They succeeded in delaying the promulgation of two major rules until shortly before President Barack Obama took office. These rules would have required unions to disclose the total compensation—including benefits—of their officers and required disclosure from union trust funds, such as strike benefit funds. Some unions pay their officers supplemental salaries from trust funds that they control.

Shortly after his inauguration, President Obama rescinded these disclosure requirements. As a result the LMRDA reports include neither benefits nor payments from union trusts. Nonetheless, they provide more detail on union financial activities than was previously available. Online publication has made this data far more accessible. The Chao reforms now allow researchers to determine the base salaries of top union officers and the average dues that union locals charge their members.¹¹ The Appendix explains in detail how the data were compiled.

Average Dues

Table 1 shows the median and average dues unions charge their members. These figures were calculated by dividing the total union dues income by the total membership unions reported on their disclosure forms. Table 1 and most other tables in this report present the data in two ways: weighted and unweighted. The unweighted data treat a union local with 100 members and a local with 1,000 members equally. The weighted figures are weighted by the number of members in the union. For example, a local with 1,000 members counts 10 times more than the 100-member local. Both figures provide insights into how unions respond to right-to-work laws. The unweighted numbers show their impact on the typical union. The weighted numbers show their impact on the typical union member.¹²

Table 1 shows that unions charge workers greater dues in states where they can compel payment. Whether looking at medians or averages, weighted

9. The Word Doctors, "Benchmark Study of Union Employee Election Year Attitudes," October 2010, p. 14, Question 41, <http://www.nrtwc.org/FactSheets/2010NationalRightToWorkLuntzUnionMemberSurvey.pdf> (accessed January 7, 2015). The survey used a representative sample of 760 union members with a margin of error of plus or minus 3.7 percent. The Word Doctors is Frank Luntz's polling and focus group firm.

10. Luke Rosiak, "Union Bosses' Salaries Put 'Big' in Big Labor," *The Washington Times*, January 10, 2013, <http://www.washingtontimes.com/news/2013/jan/10/labor-union-bosses-salaries-put-big-in-big-labor/> (accessed January 7, 2015).

11. Under the old LMRDA regulation, unions were required to disclose the salaries they paid their top employees. However, the lack of online disclosure meant that researchers had few practical ways of accessing and compiling this data.

12. The average union member belongs to a union with above-average union membership.

TABLE 1

Median and Average Annual Dues per Member

	MEDIAN DUES			
	Right-to-Work	Compulsory Dues	Difference	% Difference
Unweighted	\$352	\$421	\$68	19.4%
Weighted by total membership	\$366	\$523	\$157	43.0%

	AVERAGE DUES			
	Right-to-Work	Compulsory Dues	Difference	% Difference
Unweighted	\$458	\$587	\$129	28.1%
Weighted by total membership	\$432	\$610	\$178	41.2%

Sample size	39,704	65,471		
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Source: Heritage Foundation calculations using data from 2005–2013 union financial reports filed with the U.S. Department of Labor, Office of Labor Management Standards. See Appendix for details.

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or unweighted data, unions charge substantially higher dues in every case. For example, the average union member pays \$432 per year in right-to-work states, but \$610 a year in states with compulsory dues—41 percent more.¹³

Table 2 shows another way of examining dues costs: dues per paying member. Many unions have members who formally belong to the union but do not pay dues. These include retired members, inactive members, and honorary members. Larger unions file more thorough disclosure forms that enable researchers to identify nonpaying members.¹⁴ Table 2 breaks down dues per paying members for this smaller subset of unions.

Again, unions charge higher dues per paying member in non-right-to-work states. The average dues-paying union member pays \$515 per year in right-to-work states versus \$656 per year for paying members in states with mandatory dues—a 27 percent difference.¹⁵

However, higher average dues in non-right-to-work states do not necessarily mean that unions take advantage of their monopoly to extract money from workers. Other factors could be at work. For example, unions frequently deride right to work as “right to work for less” because workers have lower wages in right-to-work states. This happens because right-to-work states—concentrated in the South—have lower costs of living and because the South was historically less developed than the North long before states began passing right to work. Studies controlling for such differences find that workers in right-to-work states make no less, possibly more, than in states with compulsory dues.¹⁶

Similarly, unions often charge dues as a proportion of workers’ incomes. If right-to-work states have lower wages and costs of living this would naturally lead to lower dues payments. Further, different unions often represent different types of workers with different wage levels. For example, the

13. These figures and all figures in this paper exclude unions located in Washington, DC. Many unions locate their national headquarters in Washington. These national headquarters largely derive their income from per-capita taxes levied on their local chapters. Further, it is not clear that these headquarters should be classified as non-right-to-work when they cover locals located in right-to-work states. For more details, see the Appendix.

14. The Office of Labor Management Standards, Form LM-2 includes this more detailed breakdown.

15. These figures are expressed in 2013 dollars, inflation adjusted with the PCE deflator.

16. William J. Moore, “The Determinants and Effects of Right-to-Work Laws: A Review of the Recent Literature,” *Journal of Labor Research*, No. 19 (Summer 1998), pp. 445–469, and W. Robert Reed, “How Right-to-Work Laws Affect Wages,” *Journal of Labor Research*, Vol. 24, No. 4 (October 2003), pp. 713–730.

TABLE 2

Median and Average Annual Dues per Paying Member

	MEDIAN DUES			
	Right-to-Work	Compulsory Dues	Difference	% Difference
Unweighted	\$505	\$670	\$165	32.7%
Weighted by total membership	\$431	\$535	\$104	24.1%

	AVERAGE DUES			
	Right-to-Work	Compulsory Dues	Difference	% Difference
Unweighted	\$792	\$992	\$200	25.2%
Weighted by total membership	\$515	\$656	\$141	27.4%

Sample size	6,859	18,507		
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Source: Heritage Foundation calculations using data from 2005–2013 union financial reports filed with the U.S. Department of Labor, Office of Labor Management Standards. See Appendix for details.

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UAW primarily represents well-paid manufacturing employees, but has had little success in persuading Southern workers to join. If manufacturing union membership is concentrated in non-right-to-work states, average dues will be higher in those states no matter how individual locals set their rates.

Controlling for Other Factors

Economists use regression analysis to control for such extraneous factors. Tables 3 and 4 show the results of regressing average dues per member¹⁷ on mandatory dues requirements and several control variables. Both tables display the results for both average dues per member and dues per paying member. Table 3 presents the unweighted results, while Table 4 shows the results weighted by total union membership and total paying membership.

The tables display average percent difference in dues per member which can be attributed to forced unionization. The p-values, also reported in the tables, indicate the probability the results differ from zero by random chance. Any p-value less than 0.05 is considered statistically significant. Since all the p-values are 0.012 or less, the results are statistically significant. The Appendix describes these regressions in more detail.

The first column in each table shows the results of regressing dues per member (in log form) on just forced-dues requirements. As in Tables 1 and 2, the regression finds that unions charge significantly higher dues in non-right-to-work states: between 19 percent and 30 percent more in the unweighted regressions. Weighting for union membership increases the disparity to between 37 percent and 48 percent greater dues.¹⁸ Larger unions appear to charge disproportionately higher dues in non-right-to-work states than smaller unions do.

The second column controls for the particular international union, such as the United Auto Workers, the United Food and Commercial Workers, and the Service Employees International Union. This controls both for differences in dues structures between unions—some unions charge higher dues than others—and differences in average wages between members of different unions. Tables 3 and 4 demonstrate the importance of controlling for such factors. The estimated premium that unions charge their members in non-right-to-work states drops by approximately two-thirds in the second column. Much of the difference in union dues between right-to-work states and non-right-to-work states comes from differences in which unions operate in those

17. Average dues are expressed in log terms. Regressing on logged variables has helpful statistical properties.

18. These means differ from those in Tables 1 and 2 because in regressions on logged dependent variables the coefficient values reveal the geometric mean percent difference, not the arithmetic mean as in Tables 1 and 2.

TABLE 3

Log Dues per Member Regressed on Forced Dues Requirements and Control Variables

	AVERAGE DUES PER MEMBER		
Model specification	1	2	3
Percent difference in dues per member	19.3%	6.1%	6.8%
Coefficient on Forced Dues variable	0.177	0.060	0.066
Standard error	0.012	0.012	0.012
P-value	0.000	0.000	0.000
<i>Controls for:</i>			
Particular union	No	Yes	Yes
Log of average private-sector union earnings	No	No	Yes
Year	No	No	Yes
Sample size	105,175	93,070	93,070
R-squared	0.012	0.431	0.436

	AVERAGE DUES PER PAYING MEMBER		
Model specification	1	2	3
Percent difference in dues per paying member	30.3%	9.7%	9.8%
Coefficient on Forced Dues variable	0.265	0.093	0.094
Standard error	0.027	0.023	0.023
P-value	0.000	0.000	0.000
<i>Controls for:</i>			
Particular union	No	Yes	Yes
Log of average private-sector union earnings	No	No	Yes
Year	No	No	Yes
Sample size	25,366	23,118	23,118
R-squared	0.025	0.530	0.531

Note: Observations are unweighted.

Source: Heritage Foundation calculations using data from the U.S. Census Bureau, Current Population Survey, and union financial disclosure reports filed with the U.S. Department of Labor and reported publicly on unionreports.gov. See Appendix for details.

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states. However, the remaining premium remains highly statistically significant.

The third and final column controls for time effects and for the average weekly wages of union members in that state and year. This captures remaining differences in wages between union members across states, such as those driven by differences in cost of living. These additional variables have little effect on the overall results, which remain highly statistically significant.

The unweighted numbers show that the average union charges its members 7 percent to 10 percent more in states where it can force workers to

pay dues. The weighted numbers show the average union member gets charged 14 percent to 15 percent more in non-right-to-work states. Larger unions with more members appear to charge higher premiums.

Table 5 shows the results of simply regressing dues per member—with no logs—on control variables. For the sake of conserving space, Table 5 shows only weighted results. The unweighted regressions show similar results. As Column 3 shows, after controlling for other factors, unions still charge their members approximately \$70 per year more in states lacking right-to-work protections.

TABLE 4

Log Dues per Member Regressed on Forced Dues Requirements and Control Variables, Weighted by Union Membership

	AVERAGE DUES PER MEMBER		
Model specification	1	2	3
Percent difference in dues per member	48.2%	14.3%	14.4%
Coefficient on Forced Dues variable	0.394	0.134	0.134
Standard error	0.035	0.042	0.043
P-value	0.000	0.002	0.002
<i>Controls for:</i>			
Particular union	No	Yes	Yes
Log of average private-sector union earnings	No	No	Yes
Year	No	No	Yes
Sample size	105,175	93,070	93,070
R-squared	0.054	0.367	0.370

	AVERAGE DUES PER PAYING MEMBER		
Model specification	1	2	3
Percent difference in dues per paying member	36.5%	14.6%	14.6%
Coefficient on Forced Dues variable	0.311	0.136	0.136
Standard error	0.050	0.054	0.054
P-value	0.000	0.012	0.012
<i>Controls for:</i>			
Particular union	No	Yes	Yes
Log of average private-sector union earnings	No	No	Yes
Year	No	No	Yes
Sample size	25,366	23,118	23,118
R-squared	0.035	0.342	0.342

Note: Observations are weighted by total union membership or total paying membership.

Source: Heritage Foundation calculations using data from the U.S. Census Bureau, Current Population Survey, and union financial disclosure reports filed with the U.S. Department of Labor and reported publicly on unionreports.gov. See Appendix for details.

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These results show that unions act like corporations when using their monopoly power. Many union officers are undoubtedly honorable—as are many corporate officers. Nonetheless, both unions and corporations institutionally tend to raise prices when their customers have no other options. Unions with the ability to compel payment charge workers approximately one-tenth more than unions that must earn their members’ voluntary support. Right-to-work laws pressure unions to reduce costs and improve service or risk losing members.

Union Officer Salaries

This raises the question of how unions spend the additional dues that they charge in non-right-to-work states. If unions act like corporate monopolies, they would pay some of this money to union officers in the form of higher salaries. Competitive firms try to reduce unnecessary costs—including labor costs—to keep their prices down. Monopolies that do not fear competition often operate with considerable slack, including higher pay for their employees and managers.¹⁹

19. David G. Blanchflower, Andrew J. Oswald, and Peter Sanfey, “Wages, Profits, and Rent-Sharing,” *Quarterly Journal of Economics*, Vol. 111, No. 1 (February 1996), pp. 227–251.

TABLE 5

Dues per Member Regressed on Forced Dues Requirements and Control Variables

	AVERAGE DUES PER MEMBER		
Model specification	1	2	3
Coefficient on Forced Dues variable	\$178.12	\$68.92	\$69.72
Standard error	\$16.63	\$20.33	\$20.58
P-value	0.000	0.001	0.001
<i>Controls for:</i>			
Particular union	No	Yes	Yes
Log of average private-sector union earnings	No	No	Yes
Year	No	No	Yes
Sample size	105,175	93,070	93,070
R-squared	0.029	0.378	0.380

	AVERAGE DUES PER PAYING MEMBER		
Model specification	1	2	3
Coefficient on Forced Dues variable	\$141.38	\$71.85	\$72.13
Standard error	\$23.93	\$29.24	\$29.11
P-value	0.000	0.014	0.013
<i>Controls for:</i>			
Particular union	No	Yes	Yes
Log of average private-sector union earnings	No	No	Yes
Year	No	No	Yes
Sample size	25,366	23,118	23,118
R-squared	0.012	0.404	0.405

Note: Observations are weighted by total union membership or total paying membership.

Source: Heritage Foundation calculations using data from the U.S. Census Bureau, Current Population Survey, and union financial disclosure reports filed with the U.S. Department of Labor and reported publicly on unionreports.gov. See Appendix for details.

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Unions appear to act no differently. Table 6 shows the average salaries for full-time employees in the top four positions in many unions: president, vice president, business manager, and treasurer.²⁰ These figures include only gross salary payments that an individual union reports on its disclosure forms. They do not include benefits or supplemental payments from other union entities.

Union officers make considerably more in non-right-to-work states. Without weighting by membership, the average union with a full-time president pays him just under \$90,000 annually in a right-to-

work jurisdiction and just over \$110,000 annually in states with compulsory dues. Likewise, the median union with a full-time president pays him about \$20,000 more in non-right-to-work states.

Weighting by union membership increases average union salaries because larger unions tend to pay more. The weighted figures show the salaries paid to full-time officers in the unions to which the average union member belongs.

In most cases, weighting increases the salary difference between right-to-work and non-right-to-work states. The average union member has a union

20. Not every union employs every officer. The top official in some union locals is the president, while in others it may be the business manager. Some unions have many vice presidents. Others have none.

TABLE 6

Salaries for Full-Time Top Union Officers in Compulsory Dues and Right-to-Work States

	UNWEIGHTED							
	MEDIAN SALARY			AVERAGE SALARY			SAMPLE SIZE	
	Right-to-Work	Compulsory Dues	Difference	Right-to-Work	Compulsory Dues	Difference	Right-to-Work	Compulsory Dues
President	\$76,873	\$97,023	\$20,150 (26.2%)	\$88,972	\$111,895	\$22,923 (25.8%)	2,567	7,617
Vice-President	\$74,955	\$97,909	\$22,955 (30.6%)	\$88,312	\$105,013	\$16,700 (18.9%)	1,265	6,157
Treasurer	\$81,382	\$98,633	\$17,252 (21.2%)	\$88,946	\$109,843	\$20,896 (23.5%)	1,474	6,554
Business Manager	\$79,480	\$100,621	\$21,140 (26.6%)	\$86,636	\$109,911	\$23,274 (26.9%)	1,098	4,019

	WEIGHTED BY TOTAL MEMBERSHIP							
	MEDIAN SALARY			AVERAGE SALARY			SAMPLE SIZE	
	Right-to-Work	Compulsory Dues	Difference	Right-to-Work	Compulsory Dues	Difference	Right-to-Work	Compulsory Dues
President	\$103,726	\$167,672	\$63,947 (61.6%)	\$132,420	\$170,057	\$37,636 (28.4%)	2,523	7,511
Vice-President	\$99,654	\$126,306	\$26,652 (26.7%)	\$113,976	\$134,140	\$20,164 (17.7%)	1,263	6,101
Treasurer	\$107,903	\$149,874	\$41,971 (38.9%)	\$121,688	\$159,222	\$37,535 (30.8%)	1,463	6,460
Business Manager	\$89,296	\$125,660	\$36,364 (40.7%)	\$98,345	\$134,566	\$36,220 (36.8%)	1,085	3,977

Source: Heritage Foundation calculations using data from 2005–2013 union financial reports filed with the U.S. Department of Labor, Office of Labor Management Standards. See Appendix for details.

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president who makes \$170,000 annually in states with compulsory dues, but only \$132,000 in states with voluntary dues—a \$38,000 difference.

Again, other factors could influence this gap. Southern states—almost entirely right to work—generally have lower wages and lower costs of living.²¹ Economists would expect unions in these states to pay lower salaries. As with dues charged, controlling for other factors substantially reduces the difference between right-to-work and compulsory-dues states. However, a significant premium for union officers in non-right-to-work states remains.

Table 7 and Table 8 show the unweighted and weighted regressions for the log of union officers' salaries on forced-dues requirements and control variables for each of the four separate union positions. They follow the same format as the regressions on dues per member. The first column shows a simple regression of logged salaries on an indicator

for compulsory-dues requirements. The second column adds controls for the particular international union that employs the officers. The third column adds controls for average union member (not officer) earnings in that state and year, the size of the union, and the particular year.²² All figures are in inflation-adjusted 2013 dollars.

In the unweighted regressions, after controlling for all other factors and looking only at full-time employees, the average union pays its president 12 percent more, its vice presidents 7 percent more, its business manager 22 percent more, and its treasurer 13 percent more in states with forced dues. The differences are highly statistically significant for presidents, business managers, and treasurers. The estimate for vice presidents was statistically significant at the 6 percent level.

Weighted by union membership and controlling for other factors, the pay premium for the average union members' president is not statistically

21. Every Southern state except Kentucky and Missouri has a right-to-work law.

22. Total union membership was omitted as a control from the regressions on dues per member because it entered into the denominator of the dependent variable.

TABLE 7

Full-Time Log Officer Salaries Regressed on Forced Dues Requirements and Control Variables

Model specification	PRESIDENT			VICE PRESIDENT		
	1	2	3	1	2	3
Percentage difference in salaries	23.0%	19.3%	12.4%	21.0%	17.6%	6.5%*
Coefficient on Forced Dues variable	0.207	0.177	0.117	0.191	0.162	0.063*
Standard error	0.019	0.025	0.022	0.052	0.043	0.033
P-value	0.000	0.000	0.000	0.000	0.000	0.060
<i>Controls for:</i>						
Particular union	No	No	Yes	No	Yes	Yes
Year	No	Yes	Yes	No	No	Yes
Log membership size	No	Yes	Yes	No	No	Yes
Log of average private-sector union earnings	No	Yes	Yes	No	No	Yes
Sample size	10,184	9,035	8,904	7,422	6,690	6,639
R-squared	0.049	0.250	0.392	0.042	0.298	0.446
Model specification	BUSINESS MANAGER			TREASURER		
	1	2	3	1	2	3
Percentage difference in salaries	26.2%	26.9%	22.1%	21.6%	21.6%	13.4%
Coefficient on Forced Dues variable	0.233	0.239	0.200	0.195	0.195	0.126
Standard error	0.025	0.022	0.019	0.022	0.023	0.126
P-value	0.000	0.000	0.000	0.000	0.000	0.000
<i>Controls for:</i>						
Particular union	No	Yes	Yes	No	Yes	Yes
Year	No	No	Yes	No	No	Yes
Log membership size	No	No	Yes	No	No	Yes
Log of average private-sector union earnings	No	No	Yes	No	No	Yes
Sample size	5,117	5,065	5,010	8,028	7,572	7,472
R-squared	0.079	0.181	0.358	0.041	0.200	0.378

Notes: Observations are unweighted. * - Statistically insignificant.

Source: Heritage Foundation calculations using data from the U.S. Census Bureau, Current Population Survey, and union financial disclosure reports filed with the U.S. Department of Labor and reported publicly on unionreports.gov. See Appendix for details.

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significant.²³ However, the other three offices all show large and highly significant pay differences for full-time employees. The typical union members' vice presidents make 13 percent more, business managers make 17 percent more, and treasurers make 9 percent more in the absence of a right-to-work law.

Table 9 shows the results of regressing dues requirements and control variables on officers' gross salaries (instead of the log). To conserve space and for ease of presentation, the table shows only the preferred model specification in the third column of Tables 7 and 8, which includes all of the control variables. It is also weighted by union membership.²⁴

23. The 4.7 percent pay premium for union presidents, when weighted by union membership, does not approach statistical significance because it could arise from pure chance 18.8 percent of the time. However, this lack of significance could arise from random chance. Just as a table of random numbers will occasionally have some statistically significant differences, a series of true relationships will occasionally fail to exhibit statistical significance.

24. Specifications (1) and (2) also showed large and statistically significant differences between right-to-work and non-right-to-work states, as did the unweighted regressions.

TABLE 8

Log Full-Time Officer Salaries Regressed on Forced Dues Requirements and Control Variables, Weighted by Total Union Membership

Model specification	PRESIDENT			VICE PRESIDENT		
	1	2	3	1	2	3
Percentage difference in salaries	31.0%	21.2%	4.7%*	20.6%*	18.8%	12.7%
Coefficient on Forced Dues variable	\$0.270	\$0.192	\$0.046*	0.188*	0.172	0.119
Standard error	\$0.087	\$0.051	\$0.035	0.122	0.040	0.034
P-value	0.002	0.000	0.188	0.126	0.000	0.000
<i>Controls for:</i>						
Particular union	No	Yes	Yes	No	Yes	Yes
Year	No	No	Yes	No	No	Yes
Log membership size	No	No	Yes	No	No	Yes
Log of average private-sector union earnings	No	No	Yes	No	No	Yes
Sample size	10,034	8,904	8,904	7,364	6,639	6,639
R-squared	\$0.033	\$0.416	\$0.540	0.016	0.465	0.525
Model specification	BUSINESS MANAGER			TREASURER		
	1	2	3	1	2	3
Percentage difference in salaries	35.5%	35.3%	17.0%	31.5%	23.0%	9.3%
Coefficient on Forced Dues variable	0.304	0.302	0.157	0.274	0.207	0.089
Standard error	0.075	0.052	0.039	0.092	0.055	0.033
P-value	0.000	0.000	0.000	0.003	0.000	0.007
<i>Controls for:</i>						
Particular union	No	Yes	Yes	No	Yes	Yes
Year	No	No	Yes	No	No	Yes
Log membership size	No	No	Yes	No	No	Yes
Log of average private-sector union earnings	No	No	Yes	No	No	Yes
Sample size	5,062	5,010	5,010	7,923	7,472	7,472
R-squared	0.053	0.353	0.615	0.033	0.345	0.506

Notes: Observations are weighted by total union membership. * - Statistically insignificant.

Source: Heritage Foundation calculations using data from the U.S. Census Bureau, Current Population Survey, and union financial disclosure reports filed with the U.S. Department of Labor and reported publicly on unionreports.gov. See Appendix for details.

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This linear specification continues to show that, after controlling for other factors, full-time union officers collect substantially higher salaries in states with compulsory dues. Union presidents make \$12,800 more per year, vice presidents make \$19,500 more, business managers make \$30,000 more, and treasurers make \$23,200 more.

The officers representing the typical union member make roughly \$20,000 more per year thanks to forced unionization. Compulsory dues enable unions to force workers to pay higher dues. Part of

those funds flow back to their officers in the form of higher salaries.

Right to Work Protects Workers

Compulsory dues give unions a monopoly in the workplace. The absence of a right-to-work law forces workers to purchase union representation regardless of how their union performs. UAW Committeeman Chad Poyner recently admitted to *The New York Times*: “You hear people all the time say, ‘If I were in a right-to-work state, I’d withdraw.’”²⁵

25. Shalia Dewan, “Foes of Unions Try Their Luck in County Laws,” *The New York Times*, December 18, 2014, <http://www.nytimes.com/2014/12/19/us/politics/foes-of-unions-try-their-luck-in-county-laws.html> (accessed January 7, 2015).

TABLE 9

Full-Time Officer Salaries Regressed on Forced Dues Requirements and Control Variables, Weighted by Total Union Membership

Model specification	President	Vice President	Business Manager	Treasurer
Difference in salaries in Forced Dues states	\$12,824	\$19,545	\$30,051	\$23,240
Standard error	\$6,452	\$5,376	\$7,843	\$6,857
P-value	0.047	0.000	0.000	0.001
Sample size	8,904	6,639	5,010	7,472
R-squared	0.535	0.523	0.373	0.422

Note: Observations are weighted by total union membership. The regression model used to arrive at these estimates used the same specification and control variables as used in specification 3 in Tables 7 and 8, with all variables specified in linear and not log form. These controls include dummy variables for the year, individual union, average earnings of union members in that state and year, and union size.

Source: Heritage Foundation calculations using data from the U.S. Census Bureau, Current Population Survey, and union financial disclosure reports filed with the U.S. Department of Labor and reported publicly on unionreports.gov. See Appendix for details.

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Unions use their monopoly position the same way corporations do. They raise their prices and pay their employees more. Because workers in non-right-to-work states cannot opt out, unions have little incentive to hold down either dues or labor costs.

Of course, many union officers truly want to improve workers' lives. However, without right-to-work laws, unions face few institutional pressures to put their members' interests first. They do not need to persuade workers that the benefits of union representation outweigh its costs. They can simply force them to pay dues or be fired. The lack of incentives to economize leads to higher costs for union members and inflated salaries for their officers.

Unions complain that right to work forces them to represent free riders. Besides its legal inaccuracy, this claim has the problem backwards.²⁶ The absence of right-to-work laws allows unions to free ride on captive customers. Controlling for other factors, unions charge 10 percent higher dues and pay their top officers \$20,000 more annually in non-right-to-work states.

Right-to-work laws protect workers from a union monopoly. Voluntary dues require unions earn workers' support.

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26. The Supreme Court has repeatedly ruled that the National Labor Relations Act allows unions to negotiate contracts covering only dues-paying members. As Justice William J. Brennan wrote in *Retail Clerks v. Dry Lion Goods* (1962), "'Members only' contracts have long been recognized." Unions represent non-members only when they act as "exclusive bargaining representatives," which requires non-members to accept the union's representation. In that case, the law requires unions to represent non-members fairly. They cannot negotiate high wages for their supporters and the minimum wage for non-members. Unions can avoid representing non-members by disclaiming exclusive representative status. 369 U.S. 17 (1962).

Appendix

The Heritage Foundation's Center for Data Analysis (CDA) calculated these figures using data for 2005–2013 from the Department of Labor's Office of Labor-Management Standards (OLMS) yearly labor-management (LM) data and the Current Population Survey. These data are publicly available online at no cost.²⁷

All LM forms require unions to identify how many members they had that year. The subset of unions that file the LM-2 forms must also break down their members by category. The CDA used a regular expression match to identify subgroups of these categories unlikely to pay dues, such as members in the "laid off," "retired," and "free dues" categories. These members were subtracted from the larger category of overall membership to arrive at an estimate of the number of dues-paying members in union locals filing LM-2 forms. The CDA constructed the dues-per-member and dues-per-paying-member variables by dividing the total amount that a union reported collecting in dues and agency fees by the number of members and dues-paying member variables, respectively. All the dues and officer salary figures were converted to 2013 dollars using the Personal Consumption Expenditures price index.

The LMRDA applies to unions that have at least one private-sector member. Consequently, the LMRDA filings used in this analysis exclude the local chapters of most government unions. Some government unions do represent private-sector workers, such as teachers unions that have organized private schools. Such unions must file federal disclosure reports, and this analysis includes them.

In many unions, local chapters directly collect dues. Those locals then remit a per-capita tax to their state and/or international headquarters. The state and national headquarters consequently report far lower "dues per member" because their income comes from levies on their local chapters, not directly collected dues. The CDA excluded such unions

from the dues-per-member analysis by examining only unions that derived at least two-thirds of their revenues from dues and agency fees.

Some unions reported implausibly large or small annual dues-per-member figures even after this exclusion. For example, one union charged an estimated \$1 per member per year, while another charged more than \$1,000,000 per member per year. Such outliers are primarily the result of either (a) data or reporting errors, such as misplaced decimal places and zeros in completed forms, or (b) state or national headquarters with limited direct dues income, but large memberships. To prevent such data errors from biasing the results, the CDA restricted attention to unions that charged more than \$50 but less than \$10,000 in annual dues. This captures over 95 percent of unions while excluding implausible outliers. The results were robust to using alternative cutoffs.

The CDA used a regular expression match on the job titles reported in the OLMS filings to create dummy variables identifying the four top positions in most unions: president, vice president, business manager, and treasurer (sometimes secretary-treasurer). The categories are mutually exclusive. Some one reported as "president and treasurer" on the forms was classified in this analysis as only a union president and not as a treasurer.

The LMRDA filings do not directly indicate full-time and part-time or full-year and part-year employees. Taken at face value, this can produce seriously misleading estimates of union compensation. For example, in 2011, Carpenters Local 1024 reported paying its president \$2,130 on its LM-2 forms.²⁸ Further analysis of the local's 990 forms filed with the IRS revealed that the president reported working two hours a week. To focus the analysis on full-time employees, the CDA excluded officers who did not make at least \$50,000 a year. These restrictions considerably reduced the sample size.

27. See U.S. Department of Labor, Office of Labor-Management Standards, "Download Yearly Data," <http://kcerds.dol-esa.gov/query/getYearlyData.do> (accessed January 7, 2015), and National Bureau of Economic Research, "CPS Merged Outgoing Rotation Groups," <http://www.nber.org/morg/annual> (accessed January 7, 2015).

28. United Brotherhood of Carpenters, Local 1024, "Form LM-2 Labor Organization Annual Report," U.S. Department of Labor, Office of Labor-Management Standards, 2011, File No. 011-457, <http://kcerds.dol-esa.gov/query/getOrgQry.do> (accessed January 7, 2015). It is unknown whether the president received additional payments from separate union trust funds because disclosure of these funds is not required.

Sensitivity tests found that removing this restriction produced similar results to those presented in the main paper.²⁹ Also excluded were officers who did not work for the union the year before or the year after the filing so as to exclude employees who joined or left the union partway through the year.³⁰

The CDA identified workers as subject to compulsory dues if they (1) lived in a non-right-to-work state or (2) belonged to a union subject to the Railway Labor Act, principally airline and railway unions. It excluded unions located in Indiana or Michigan after they passed their right-to-work laws, as well as unions located in Washington, DC. The right-to-work status of these unions was ambiguous. Indiana and Michigan passed right-to-work laws, which took effect in 2012 and 2013, respectively, and applied only to union contracts renewed after that time. Many unions filing LMRDA reports in those states still enjoyed compulsory-dues powers in 2013. For example, the UAW contracts with the Big Three automakers requiring compulsory dues run through 2015. Many unions representing workers in both right-to-work and non-right-to-work states have their national headquarters in Washington.

The CDA used a regular expression match on union names in LM filings to create dummy variables for the most common unions to which workers belong, such as the Machinists, the Boilermakers, and the Food and Commercial Workers.

Data from the Current Population Survey outgoing rotation groups was used to estimate the average weekly earnings of private-sector unions by state and year. These averages excluded union members with imputed earnings because the Census Bureau does not use union membership status as a matching variable for imputation.

The CDA conducted the analysis using OLS regressions on the log and level of dues per member and officer salaries. The CDA used heteroskedasticity robust errors clustered by union local throughout. One concern is that clustering does not sufficiently account for the increase in sample size driven by the panel dimension of the data—repeated observations from many of the same unions over time. The CDA ran the analysis in a panel-data format using

Driscoll-Kraay standard errors and found very similar results.³¹ It also ran the analysis using a panel data specification and both random effects and between effects estimators. The results from these analyses were also highly statistically significant and very similar to the unweighted regressions reported here. Stata does not produce weighted random effects or between effects estimates.

The CDA did not use either state or union local fixed effects in its analysis because right-to-work laws varied little within states or union locals during this period. Including such fixed effects would absorb all variation in right-to-work status except that caused by passage of the Indiana and Michigan right-to-work laws in 2012—laws that had not taken effect for many union locals by 2013.

Additional variables included dummy variables for year, the particular international union representing workers, the log or level of average union earnings, and total union membership. Alternative specifications for the control variables, such as higher-order polynomials of union membership size, had little effect on the overall results.

When weighting union officers' salaries by union membership, the CDA divided by the total number of such officers in that union local. For example, if a union local had three vice presidents the analysis would give each of those officers' salary one-third of the weight of a solitary vice president's salary in a local with the same number of members. This was done so that the final weighted estimates would reflect the average salaries paid to the top officers representing the typical union member.

The CDA also examined the effect of forced-dues requirements on total disbursements to union officers, including both gross salaries and reimbursements for official expenses such as work meals and travel expenses. Mandatory dues requirements had a modestly larger effect on total disbursements than on gross salaries. However, detailed examination of whether the additional disbursements beyond salaries resulted from a greater workload or from additional non-salary compensation is beyond the scope of this paper. These results are available from the author upon request.

29. The proportional difference in salaries was similar and highly statistically significant. The absolute magnitude of the salary differences decreased when the analysis included lower-earning part-time employees.

30. For 2013 filings, this restriction was relaxed to exclude only employees who did not work for the union the year before.

31. Driscoll-Kraay standard errors are robust to both between and within correlation in panel data.